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1 2 *E-FILED: January 20, 2012* 3 4 5 6 7 NOT FOR CITATION IN THE UNITED STATES DISTRICT COURT 8 9 FOR THE NORTHERN DISTRICT OF CALIFORNIA 10 SAN JOSE DIVISION 11 ROANE HOLMAN; NARCISCO NAVARRO No. C11-00180 CW HERNANDEZ; MIGUEL A. ALVAREZ; and all other similarly situated, **ORDER ON (1) DISCOVERY DISPUTE** 12 **JOINT REPORT #1 AND (2)** 13 Plaintiffs, ADMINISTRATIVE MOTION TO FILE **UNDER SEAL** v. 14 EXPERIAN INFORMATION SOLUTIONS, [Docket Nos. 48 and 60] 15 INC., 16 Defendant. 17 INTRODUCTION 18

In September 2007, the Ninth Circuit issued an opinion in Pintos v. Pacific Creditors

Ass'n, 504 F. 3d 792 (9th Cir. 2007). It made new law by deciding that the Fair Credit

Reporting Act (FCRA), 15 USC sec. 1681 et seq., does not permit a collection agency to use a consumer credit report to collect a non-consensual debt (such as the charge for towing an automobile where the consumer had not ordered the tow). This was important because credit reporting companies such as Experian are statutorily required to make efforts to verify that consumer credit reports they furnish to collection agencies are not used for impermissible purposes.

This opinion was subsequently withdrawn and superceded by an opinion at 565 F. 3d 1106 (9th Cir. 2009), which was in turn amended and superceded by 605 F. 3d 665 (2010). The holding described above remained the same. Certiorari was denied at 131 S.Ct. 900 (2011).

This putative class action arises because, after <u>Pintos</u> was decided, Experian signed up a new subscriber, a collection agency called Finex, and proceeded—allegedly—to furnish Finex with thousands of credit reports for its use in collecting on non-consensual towing claims. In doing so, plaintiffs claim, Experian violated its "verification" obligation under the FCRA.

Experian in discovery with the designation "Confidential" should remain confidential or, instead, be de-designated and therefore made available to the public. Meet-and-confer efforts between the parties were only partially successful, and they eventually agreed to disagree about the handful of documents that became the subject of Experian's Motion to Retain Confidentiality of Designated Documents. The motion was referred to this court. Under this court's Standing Order on Discovery Disputes, the parties submitted a Discovery Dispute Joint Report (DDJR). The court has considered the DDJR; read the Declaration of Kathy Centanni, Experian's Director of Regulatory Compliance, submitted in support of continuing the Confidential designation ("Decl."); and reviewed the documents themselves which were included as Exhibits to the Centanni declaration. The matter is suitable for decision without further briefing or a hearing. CIV. L.R. 7-1(b).

DISCUSSION

The issue here is not whether plaintiffs shall have access to and use of the documents for this litigation. They have them. The question is whether the court should remove the Confidential designation and allow plaintiffs to disclose them publicly or use them for whatever purpose they wish.

The parties agreed to a Stipulated Protective Order (SPO) which specifies, in assessing whether a document may properly be designated as Confidential, to look to Fed. R. Civ. P. 26(c). Rule 26(c) says that the court may, for good cause shown, issue an order to protect a party against "annoyance, embarrassment, oppression, or undue burden or expense" by denying or limiting access to "a trade secret or other confidential research, development, or commercial information." Experian has the burden of proving "good cause" for continuation of the Confidential designation on the documents in dispute (SPO, ¶ 6.3). "Good cause" requires a

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showing that specific prejudice or particularized	I harm will result if the	Confidential	designation
is not maintained on the documents in question.	In re Roman Catholic	Archbishop of	of Portland,
661 F.3d 417, 424 (9th Cir. 2011).			

Internal Documents About the Pintos Decision 1.

Three "sets" of disputed documents relate to Experian's communications, mostly with sales and marketing staff, about Pintos.

Exhibit 1 (EIS Nos. 4-7): These are four single-page documents that Experian distributed to its sales personnel offering an update on the then-current status of the <u>Pintos</u> litigation and suggesting talking points about Experian's "position." They are dated October 2007, May 2009, June 2010, and January 2011.

Exhibit 2 (EIS Nos. 8-9): An undated two-page "bulletin" distributed to eight organizational groups within Experian (sales and marketing functions) updating on the Pintos litigation. It sets a deadline of July 1, 2011 to contact clients for described purposes.

Exhibit 3 (EIS Nos. 10-13): An internal copy of a "letter," undated, regarding the Pintos decision which, according to Centanni's declaration, "may have been distributed on a confidential basis to Experian's subscribers," but was "never disclosed publicly." (Decl. ¶ 7).

2. Agreements Between Experian and Finex

Exhibit 4 (EIS nos. 14-17): These are the boiler plate Experian Standard Terms and Conditions contract with Finex (2 pages), including an Experian Consumer Services Schedule (1 page) and an Experian Reference Services Schedule (1 page), all "effective" January 31. 2008.

Exhibit 5 (EIS Nos. 127-128): An undated Experian Data Release Agreement wherein Finex agreed to provide "data" to Experian "pertaining to individuals with whom it has a credit relationship "

3. Documents Establishing Finex as a New Experian Subscriber

Exhibit 6 (EIS Nos. 44-45): This is a completed check list form describing a site inspection performed at the Finex business premises by a third party provider.

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Exhibit 7 (EIS Nos.148-153):	Spread sheets comprising a log maintain	ied by Experia
of contacts with Finex, October 23, 20	07 through January 31, 2008.	

Exhibit 8 (EIS No. 125): A Subscriber Questionnaire Document filled out about Finex.

Exhibit 9 (EIS No. 126): A Data Reporting Membership Application filled out and signed by Finex, dated December 20, 2007.

Exhibit 10 (EIS No. 130-131): A Membership Application filled out and signed by Finex, dated January 28, 2008.

Exhibit 11 (EIS Nos. 132-133): Two single-page documents prepared by "Experian Membership" on Finex entitled Customer Profile. The information on both appears to be identical but for a different "Branch/dba Name."

4. Notice of FCRA Requirements

Exhibit 12 (EIS Nos. 154, 208): Two single-page Experian documents entitled FCRA Requirements, both dated July 15, 2002. The wording on both documents appears to be identical. Centanni declares, without indicating any time frame, that a copy was "provided to every new Experian subscriber in its membership materials " (Decl. ¶ 28).

Exhibit 13 (EIS No. 228): A form captioned End User Certification of FCRA Permissible Purpose: Collection. Centanni declares that this form was sent to "certain subscribers to complete after the final decision in Pintos to ensure FCRA compliance " (Decl., ¶ 29).

Experian's argument for continuing the Confidential designation on the just-listed documents can be capsulized as follows: First, the documents really are confidential. Second, to allow release to the public would be a boon to Experian's competitors, who could pirate Experian's forms, its customers, and its techniques for complying with the FRCA. The court will examine the arguments in turn.

First, confidentiality. None of the documents were marked "confidential," except apparently in conjunction with their production in this litigation. None contain any text stating their contents are confidential. Centanni declares that "[c]ommunications between Experian and its subscribers are confidential as part of Experian's services to the subscriber pursuant to

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Experian's Standard Terms and Conditions. . . . " (Decl. at p. 6, lines 7-9). She did not cite to any contractual language that established Experian's agreement of confidentiality. Despite the poor photocopy, the dense thicket of boiler plate language, and font size that would challenge even a young person's eyesight, the court went looking. Nowhere in the Standard Terms and Conditions, nor the "supplemental" Consumer Services Schedule and Reference Services Schedule, nor the Data Release Agreement did the court find any language that supported Centanni's assertion. (There is language about both parties respecting the confidentiality of personal information of consumers (Standard Conditions, Ex. 4, \P 5), but that is beside the point.) In the DDJR, Experian's lawyers make the same claim about a contractual obligation of confidentiality it has to its subscribers (p. 7, lines 20-22 and repeated at p. 10, lines 12-14), again with no citation to any evidence. At one point, Centanni declares that certain of the documents were distributed to its subscribers "with the understanding the documents will be treated confidentially." (Decl., p. 6, line 19). She offers no foundation for that statement, and, without foundation, the statement is worthless. And, finally, having read each document, the court is not persuaded that any of them actually merit a conclusion that they are or should be deemed "confidential."²

What about the so-called competitive disadvantage that would flow from public release of the documents? First, these documents are relatively old ("old news," argues the plaintiffs).² Nowhere does it appear that any of the form documents are still in use today. No current business strategy is disclosed. Indeed, to the extent any strategy is revealed, it is the steps Experian took (or, did not take) to comply with the new obligation, thanks to Pintos, of verifying that subscribers were not using credit reports for collecting off-limits towing debts. It seems unlikely that a competitor would be interested, at this late date, in pirating how defendant dealt with Pintos. As for the other documents, no pricing is revealed. No method for gathering,

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Finex is out of business and, presumably, could care less about the "confidentiality" of its communications with Experian.

Ms. Centanni herself said that "[t]he legal and regulatory landscape applicable to Experian and other credit reporting agencies is not static." (Decl p. 2, lines 11-12).

collating, organizing, accessing, or disseminating consumer credit data is revealed. No
information about "how" Experian goes about performing the various services it offers to
subscribers. The court sees nothing that looks like a trade secret or some unique or innovative
way to accomplish a task that competitors might themselves be interested in. In sum, it all
looks very ordinary. The court does not see specific prejudice or particularized harm.

The one document that might possibly offer a competitor an advantage is Exhibit 6, a report done for Experian by a company that made an on site visit to Finex before it became a subscriber. It looks like the report was intended to verify that Finex actually was a collection agency, and this court's reading of it did not see any inquiry into what use Finex would make of credit reports if Experian decided to furnish them. Nevertheless, <u>Pintos</u> obligations aside, the court concludes that a competitor might glean something useful from Exhibit 6 for application to its own business, and the court will maintain the Confidential designation.

Something might be said about the plaintiffs' stated reasons for wanting the documents in question de-designated. They say the public is entitled to know about Experian's response to Pintos. Some members of the public might be interested, but this does not seem to be a hot topic of general public interest. They also say that taking depositions and filing documents with the court is too complicated when dealing with documents subject to a protective order. True, some additional steps are required, but they are hardly onerous; and, experienced counsel are accustomed to dealing with them with minimal inconvenience. So, the articulated reasons for de-designation are not weighty, but the burden of proof to maintain the designation is on Experian, and it has not met that burden.

CONCLUSION

The Motion to Retain Confidentiality of Designated Documents is GRANTED as to Exhibit 6 and otherwise DENIED. The Administrative Motion to File Under Seal Exhibits 1-13 is GRANTED as to Exhibit 6 and DENIED as to the rest.

SO ORDERED.

Dated: January 20, 2012

HO VARD R. LLO FBV UNI TED STALES MAGISTRATE JUDGE

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1	4:11-cv-00180-CW Notice has been electronically mailed to:
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